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## 6 Attorneys for Defendant Unifund CCR Partners

UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF CALIFORNIA

## ASIF A. SIAL, an individual.

) CASE NO.: 08-CV-0905 JM CAB

Plaintiff.

**AMENDED NOTICE OF MOTION  
AND MOTION BY DEFENDANT  
UNIFUND CCR PARTNERS FOR  
JUDGMENT ON THE  
PLEADINGS; MEMORANDUM  
OF POINTS AND AUTHORITIES  
IN SUPPORT OF MOTION**

vs.

UNIFUND CCR PARTNERS; and  
DOES 1through 10 inclusive,

Date: August 1, 2008  
Time: 1:30 p.m.  
Courtroom: 16, 5th Floor

### Defendants.

1 TO PLAINTIFF AND HIS ATTORNEYS OF RECORD:

2 PLEASE TAKE NOTICE THAT at 1:30 a.m. on August 1, 2008, in  
3 courtroom 16 of the above Court, located at 940 Front Street, San Diego,  
4 California, the Honorable Jeffrey T. Miller presiding, defendant Unifund CCR  
5 Partners (“Unifund”) will and hereby does move this Court for an Order, pursuant  
6 to Rule 12(c) of the Federal Rules of Civil Procedure, for judgment on the  
7 pleadings as to the entire Complaint in this action. Each of Plaintiff’s claims fails  
8 as a matter of law. Plaintiff’s claims allegedly arising under the Fair Debt  
9 Collection Practices Act, 15 U.S.C. § 1692 *et seq.* are barred by the *Noerr-*  
10 *Pennington* doctrine, and Plaintiff’s state law claims allegedly arising under the  
11 California Rosenthal Fair Debt Collection Practices Act, Cal. Civ. Code §1788 *et*  
12 *seq.*, are barred by the litigation privilege under California law.

13 The Motion will be based on this Notice of Motion and Motion, the  
14 Memorandum of Points and Authorities filed herewith, all of the other papers on  
15 file in this action, and such other and further evidence or argument as the Court  
16 may allow.

17 Respectfully submitted,

18 DATED: June 30, 2008 SIMMONDS & NARITA LLP

19  
20 By: s/Michael R. Simmonds  
21 Michael R. Simmonds  
22 Attorneys for Defendant  
23 Unifund CCR Partners  
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1     **I. INTRODUCTION**

2                 After plaintiff Asif A. Sial (“Plaintiff”) failed to pay the balance due on two  
3 credit card accounts, the accounts were acquired by defendant UNIFUND CCR  
4 PARTNERS (“Unifund”). Unifund then retained a collection law firm to file a  
5 lawsuit on its behalf in state court. That case was recently dismissed without  
6 prejudice, and Plaintiff then filed this case.

7                 Plaintiff alleges that Unifund made allegedly false and misleading statements  
8 in the collection complaint that it filed against him, and in the pleadings it filed to  
9 obtain a default and a garnishment order. Based on these alleged statements,  
10 Plaintiff asserts claims against Unifund under the Fair Debt Collection Practices  
11 Act, 15 U.S.C § 1692 *et seq.* (the “FDCPA”), as well as its state law analog, known  
12 as the Rosenthal Act, Cal. Civil Code § 1788 *et seq.* (the “Rosenthal Act”). Both  
13 claims must fail as a matter of law.

14                 The FDCPA claim fails because it is based solely upon statements made by  
15 Unifund in connection with the collection litigation. The claim directly conflicts  
16 with and chills Unifund’s right to petition – a right protected under the First  
17 Amendment of the United States Constitution. The *Noerr-Pennington* doctrine of  
18 statutory construction requires this Court to construe the FDCPA sections at issue  
19 so they do not burden Unifund’s right to petition. Since the plain language of the  
20 FDCPA sections relied upon by Plaintiff do not purport to regulate the contents of  
21 state court pleadings, the *Noerr-Pennington* doctrine requires this Court to reject  
22 the Plaintiff’s broad reading of the FDCPA. The FDCPA claims fail as a matter of  
23 law.

24                 Plaintiff’s Rosenthal Act claim fares no better. Like the FDCPA claim, it is  
25 based solely upon communications made in the state court suit. An unbroken line  
26 of California Supreme Court cases holds that such claims are barred as a matter of  
27 law by California’s litigation privilege.

28                 Neither claim can be amended. Judgment should be entered for Unifund.

1           **II. STATEMENT OF FACTS**

2           The Complaint alleges that “Unifund acquired information regarding two  
 3           alleged debts . . . on two credit cards in Plaintiff’s name.” *See* Complaint ¶ 12. On  
 4           June 1, 2007, Unifund filed suit to collect the debts. *Id.* at ¶¶ 13-14. Plaintiff  
 5           claims the suit was time-barred. *Id.* at ¶ 17. He also claims that Unifund obtained  
 6           a default judgment against him despite knowing that he had not been served with  
 7           the summons and complaint, and that Unifund subsequently obtained an order to  
 8           garnish his wages. *Id.* at ¶¶ 18-19. Unifund allegedly submitted declarations  
 9           containing false statements in support of its request for a default judgment. *Id.* at  
 10          ¶21. Plaintiff claims he suffered emotional distress and was forced to incur  
 11          attorneys’ fees in connection with the suit. *Id.* at ¶¶20, 22.

12          Based solely on these alleged communications, Plaintiff asserts two claims  
 13          for relief – one for alleged violations of the FDCPA, and the second under the  
 14          Rosenthal Act. *Id.* ¶¶ 24-25, 27-29.

15           **III. ARGUMENT**

16           **A. Standards For a Motion For Judgment on the Pleadings**

17          “After the pleadings are closed, but within such time as not to delay the trial,  
 18          any party may move for judgment on the pleadings.” *See* Fed. R. Civ. P. 12(c).  
 19          The standard applied to a motion for judgment on the pleadings is virtually  
 20          identical to the standard applicable to a motion to dismiss under Federal Rule of  
 21          Civil Procedure 12(b)(6). *See Carmen v. San Francisco Unified Sch. Dist.*, 982 F.  
 22          Supp. 1396, 1401 (N.D. Cal 1997); *see also McGlinchy v. Shell Chem. Co.*, 845  
 23          F.2d 802, 810 (9th Cir. 1988) (same standard applicable where 12(c) motion based  
 24          on failure to state a claim). “A judgment on the pleadings is properly granted  
 25          when, taking all the allegations in the pleading as true, the moving party is entitled  
 26          to judgment as a matter of law.” *Nelson v. City of Irvine*, 143 F.3d 1196, 1200 (9th  
 27          Cir. 1998). In ruling on a motion for judgment on the pleadings, the court may  
 28          consider “documents submitted with the complaint.” *See E & J Gallo Winery v.*

1     *Andina Licores S.A.*, 2006 WL 1817097, \*3 (E.D. Cal. June 30, 2006).

2           While the Court must accept as true Plaintiff's material allegations and all  
 3 reasonable inferences therefrom, *see McGlinchy*, 845 F.2d at 810, the Court need  
 4 not accept as true conclusory allegations that are unsupported by the facts alleged  
 5 or that are couched in factual allegation, *see Carmen*, 982 F. Supp. at 1401; *see*  
 6 *also Adams v. Johnson*, 355 F.3d 1179, 1183 (9th Cir. 2004) ("conclusory  
 7 allegations of law and unwarranted inferences are insufficient to defeat a motion to  
 8 dismiss"). Addressing the standard used on motions to dismiss, the United States  
 9 Supreme Court recently explained that "labels and conclusions, and a formulaic  
 10 recitation of the elements of a cause of action will not do." *Bell Atl. Corp. v.  
 11 Twombly*, 127 S.Ct. 1955, 1964-65 (May 21, 2007). "Factual allegations must be  
 12 enough to raise a right to relief above the speculative level." *Id.* at 1965. Where it  
 13 is clear no relief could be granted to Plaintiff "under any set of facts that could be  
 14 proven consistent with the allegations," the Court may grant a motion for judgment  
 15 on the pleadings. *McGlinchy*, 845 F.2d at 810.

16           **B. Plaintiff's FDCPA Claim Is Barred by the *Noerr-Pennington*  
 17 Doctrine**

18           The *Noerr-Pennington* doctrine is a rule of statutory construction. It requires  
 19 courts to construe federal statutes in a manner that avoids burdening the protections  
 20 afforded by the First Amendment's right to petition. *See Eastern Railroad  
 21 Presidents Conference v. Noerr Motor Freight, Inc.*, 365 U.S. 1227 (1961); *United  
 22 Mine Workers v. Pennington*, 381 U.S. 657 (1965). The doctrine "derives from the  
 23 First Amendment's guarantee of 'the right of the people . . . to petition the  
 24 Government for a redress of grievances'" and provides that "those who petition any  
 25 department of the government for redress are generally immune from statutory  
 26 liability for their petitioning conduct." *See Sosa v. DIRECTV, Inc.*, 437 F. 3d 923,  
 27 929 (9th Cir. 2006) (internal citations omitted) (hereinafter "*Sosa*").

28           Although it was originally applied exclusively within the antitrust context,

1 the *Noerr-Pennington* doctrine applies with equal force to any federal statute  
 2 (including the FDCPA). *Id.* at 931 (“ . . . the *Noerr-Pennington* doctrine stands for  
 3 a generic rule of statutory construction, applicable to any statutory interpretation  
 4 that could implicate the rights protected by the Petition Clause.”) (internal citation  
 5 omitted).

6 Under the *Noerr-Pennington* rule of statutory construction, we must construe  
 7 federal statutes so as to avoid burdening conduct that implicates the  
 8 protections afforded by the Petition Clause unless the statute clearly provides  
 9 otherwise. We will not “lightly impute to Congress an intent to invade . . .  
 freedoms” protected by the Petition Clause.

10 *Id.* (citations and footnote omitted).

11 Here, applying the three-step test identified in *Sosa*, the *Noerr-Pennington*  
 12 doctrine bars Plaintiff’s FDCPA claim.<sup>1</sup>

### 13       **1.     The FDCPA Claim Burdens the Right to Petition**

14 First, the Court must determine whether Plaintiff’s FDCPA claim will burden  
 15 Unifund’s First Amendment right to petition. *Id.* at 932. In *Sosa*, a consumer had  
 16 asserted a RICO claim against DirecTV based on its practice of sending  
 17 prelitigation demand letters to consumers it suspected had engaged in signal theft.  
 18 *Id.* at 926-27.<sup>2</sup> The court found the first step for applying the *Noerr-Pennington*  
 19 doctrine was met, since Sosa’s attempt to “impose RICO liability for sending the  
 20 demand letters” would “quite plainly burden DIRECTV’s ability to settle legal  
 21 claims short of filing a lawsuit.” *Id.* at 932.

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22       <sup>1</sup> This test actually originated with the Supreme Court case of *BE & K*  
 23 *Construction Co. v. NLRB*, where the Court extended *Noerr-Pennington* to shield  
 24 employers from liability for statements made during lawsuits against employees who  
 25 exercised their rights under the National Labor Relations Act. See *BE & K*  
*Construction Co. v. NLRB*, 536 U.S. 516, 530 (2002).

26       <sup>2</sup> DirectTV had allegedly sent over 100,000 demand letters to consumers which  
 27 accused them of violating a federal criminal statute by stealing the signal, and  
 28 threatening legal action unless the consumers forfeited the equipment and paid an  
 unspecified sum to settle the claim. *Id.* at 926.

1           Here, Plaintiff's entire FDCPA claim is based on actual filings by Unifund in  
 2 the state court collection action. As in *Sosa*, Plaintiff's attempt to impose FDCPA  
 3 liability "quite plainly" burdens Unifund's right to petition. The first step in the  
 4 *Sosa* analysis is easily met where, as here, the FDCPA claim arises solely out of the  
 5 pleadings in the collection litigation.

6           **2. Unifund's Conduct Falls Within the Petition Clause**

7           Next, having found that a burden exists, the Court must consider whether  
 8 imposing a burden upon filing the collection complaint "runs afoul of the Petition  
 9 Clause," thereby triggering the *Noerr-Pennington* doctrine of statutory  
 10 construction. *Id.* at 933. Any formal pleading filed in the collection lawsuit,  
 11 including "[a] complaint, an answer, a counterclaim and other assorted documents  
 12 and pleadings . . .", qualifies as a "petition" deserving of First Amendment  
 13 protection. *Id.* (quoting *Freeman v. Lasky, Haas & Cohler*, 410 F.3d 1180, 1184  
 14 (9th Cir. 2005)). In fact, the court in *Sosa* held that pre-suit demand letters also  
 15 qualify, because although the letters are "not themselves petitions, the Petition  
 16 Clause may nevertheless preclude burdening them so as to preserve the breathing  
 17 space required for the effective exercise of the rights it protects." *Sosa*, 437 F. 3d  
 18 at 933. The *Sosa* Court observed:

19           [T]he law of this circuit establishes that communications between private  
 20 parties are sufficiently within the protection of the Petition Clause to trigger  
 21 the *Noerr-Pennington* doctrine, so long as they are sufficiently related to  
 22 petitioning activity.

23           *Id.* at 935 (footnote omitted).<sup>3</sup>

24           This case requires no extensive analysis. Plaintiff's FDCPA claim is based  
 25 solely upon communications made in the collection action itself – the complaint,

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26           <sup>3</sup>*Sosa* notes that "extending *Noerr-Pennington* immunity to litigation-related  
 27 activities preliminary to the formal filing of the litigation is consistent with the law  
 28 of the majority of the other circuits that have considered the issue," and cites to  
 decisions from the Federal Circuit as well as the First, Second, Fifth and Eleventh  
 Circuits. See *Sosa*, 437 F. 3d at 937.

1 the request for entry of default judgment, and the post-judgment garnishment.  
 2 See Complaint, ¶¶ 13, 17-19, 21. Such communications clearly fall within the  
 3 Petition Clause, triggering the *Noerr-Pennington* doctrine.

4 **3. The FDCPA Must Be Construed In a Manner That Avoids  
 the Constitutional Issue**

5 The third step is to consider whether the statute – here, the various  
 6 provisions of the FDCPA allegedly violated by Unifund – may be interpreted in a  
 7 way that will avoid reaching the constitutional issue. *Sosa*, 437 F.3d at 939. Since  
 8 they can be so construed, the claim fails.

9 Under the canon of “constitutional avoidance,” the Court is obligated to  
 10 construe the FDCPA “so as to avoid serious doubts as to the constitutionality of an  
 11 alternate construction.” *Id.* at 931, n.5 (citations omitted). Thus, the Supreme  
 12 Court has held that “where an otherwise acceptable construction of a statute would  
 13 raise serious constitutional problems, the Court will construe the statute to avoid  
 14 such problems unless such construction is plainly contrary to the intent of  
 15 Congress.” *See Debartolo v. Florida Gulf Coast Build. & Constr. Trades Council*,  
 16 485 U.S. 568, 575 (1988) (*citing N.L.R.B. v. Catholic Bishop of Chicago*, 440 U.S.  
 17 490, 499-501, 504 (1979)).

18 If it is “fairly possible” to construe the FDCPA so that it does not burden  
 19 Unifund’s right to petition, then the court is “obligated to construe the statute to  
 20 avoid such problems.” *See Sosa*, 437 F. 3d at 939 (citations omitted). In *Sosa*, the  
 21 Ninth Circuit affirmed the dismissal of RICO claims by concluding that RICO  
 22 could be construed to avoid the constitutional issue:

23 Our decision today makes clear that the *Noerr-Pennington* doctrine requires  
 24 that, to the extent possible, we construe federal statutes so as to avoid  
 25 burdens on activity arguably falling within the scope of the Petition Clause  
 26 of the First Amendment. Prelitigation communications demanding  
 27 settlement of legal claims must be afforded *Noerr-Pennington* protection  
 28 when we construe statutes asserted to regulate them.

*Id.* at 942 (emphasis supplied).

In this FDCPA case, the Court must determine whether the subsections of

1 the FDCPA relied upon by the Plaintiff specifically regulate the content of state  
 2 court pleadings. When making this determination, the court should not “lightly  
 3 impute to Congress an intent to invade . . . freedoms’ protected by the Petition  
 4 Clause.” *Id.* at 931 (citations omitted).

5 None of the FDCPA subsections identified in the Complaint expressly  
 6 applies to state court pleadings. Plaintiff alleges:

7         • That Unifund violated 15 U.S.C. §1692d because its complaint  
 8 had “the natural consequence . . . to harass, oppress, or abuse Plaintiff in connection  
 9 with the collection of the alleged debt”. Complaint ¶24(a).

10         • That Unifund violated 15 U.S.C. §1692e because its filings in  
 11 the collection action used “false, deceptive, or misleading representations or means  
 12 in connection with the collection of a debt.” *Id.* ¶24(b).

13         • That Unifund violated 15 U.S.C. §1692e(2)(A) because its  
 14 filings in the collection action gave “the false impression of the character, amount  
 15 or legal status of the alleged debt.” *Id.* ¶24(c).

16         • That Unifund violated 15 U.S.C. §1692e(2)(A) because its  
 17 complaint and other filings misstated “the status of the debt as implying that  
 18 [Unifund] would prevail in the Action.” *Id.* ¶24(d).

19         • That Unifund violated 15 U.S.C. §1692e(10) by “using a false  
 20 representation or deceptive means” in the collection action “to attempt to collect  
 21 any debt or to obtain information regarding a consumer.” *Id.* ¶24(e).

22         • That Unifund violated 15 U.S.C. §1692f because its filings in  
 23 the collection action used “unfair or unconscionable means to collect or attempt to  
 24 collect a debt.” *Id.* ¶24(f).

25         • That Unifund violated 15 U.S.C. §1692f(1) because its  
 26 collection action attempted “to collect an amount not authorized by the agreement  
 27 that created the debt or permitted by law.” *Id.* ¶24(g).

28         The plain language of these subsections of the FDCPA does not expressly

1 regulate communications made in connection with state court litigation. In fact, the  
 2 only litigation conduct expressly regulated by the FDCPA is the filing of a lawsuit  
 3 in an improper venue (a claim not at issue here). *See* 15 U.S.C. § 1692i.<sup>4</sup>

4 Thus, under the *Noerr-Pennington* doctrine, and consistent with *Sosa*, in  
 5 order to avoid the constitutional issue, the court should construe the FDCPA  
 6 sections at issue so they do not apply to Unifund's state court pleadings. So  
 7 construed, Plaintiff's claim for relief under the FDCPA fails as a matter of law.

8 **C. Plaintiff's Rosenthal Act Claim is Barred by the California  
 9 Litigation Privilege**

10 **1. California's Litigation Privilege Provides an Absolute Bar to  
 11 Liability Based Upon Alleged Communications Made in  
 12 Pleadings or in Connection With Judicial Proceedings**

13 Plaintiff's Rosenthal Act Claim must fail because it is based upon alleged  
 14 communications made by Unifund in the collection litigation. California courts  
 15 and the California legislature have long recognized that the contents of any  
 16 pleading – as well as any communications made during or in connection with  
 17 judicial proceedings – are absolutely privileged, and may not form the basis of any  
 18 subsequent claim against the speaker. “For well over a century, communications  
 19 with ‘some relation’ to judicial proceedings have been absolutely immune from tort  
 20 liability by the privilege codified as section 47(b).” *Rubin v. Green*, 4 Cal. 4th

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21       <sup>4</sup> Certain subsections of the FDCPA recite that they do not apply to “formal  
 22 pleadings” filed in civil actions. *See* §1692e(11) (“this paragraph shall not apply to  
 23 a formal legal pleading made in connection with a legal action.”); § 1692g(d) (“a  
 24 formal legal pleading in a civil action shall not be construed as an initial  
 25 communication for purposes of subsection (a.”)). Other sections of the Act regulate  
 26 communications which are not pleadings, such as a communication which “simulates  
 27 or is falsely represented to be” a document issued by a court, or which falsely implies  
 28 “that documents are legal process.” *Id.* at §§1692e(9), 1692e(13). In addition, the  
 FDCPA prohibits false representations that documents are not legal process forms,  
 or false implications that they do not require action by the consumer. *Id.* at §  
 1692e(15).

1 1187, 1193 (1993).<sup>5</sup> The principal purpose of the privilege is “to afford litigants  
 2 and witnesses the utmost freedom of access to the courts without fear of being  
 3 harassed subsequently by derivative tort actions.” *Silberg v. Anderson*, 50 Cal. 3d  
 4 205, 213 (1990) (citations omitted). The privilege is also designed to “encourage  
 5 open channels of communication and zealous advocacy, to promote complete and  
 6 truthful testimony, to give finality to judgments, and to avoid unending litigation.”<sup>6</sup>  
 7 *Jacob B. v. County of Shasta*, 40 Cal. 4th 948, 955 (2007), quoting *Rusheen v.*  
 8 *Cohen*, 37 Cal. 4th 1048, 1063 (2006).

9 The usual formulation of the contours of the privilege was stated by the  
 10 California Supreme Court in *Silberg* as follows:

11 The privilege applies to any communication (1) made in judicial or quasi-  
 12 judicial proceedings; (2) by litigants or other participants authorized by law;  
 13 (3) to achieve the objects of the litigation; and (4) that have some connection  
 14 or logical relation to the action.

15 50 Cal. 3d at 212.

16 The contents of all pleadings and process involved in any litigation are  
 17 privileged communications and may not form the basis of any claim. *See, e.g.*,  
 18 *Rusheen*, 37 Cal. 4th at 1058 (privilege applies to false or perjurious testimony or  
 19 pleadings); *Rubin*, 4 Cal. 4th at 1195 (privilege barred claims based on contents of  
 20 pleadings and amended pleadings). Indeed, the privilege extends beyond the  
 21 contents of formal pleadings, and

22 applies to any publication required or permitted by law in the course of a  
 23 judicial proceeding to achieve the objects of the litigation, even though the  
 24 publication is made outside the courtroom and no function of the court or its  
 25 officers is involved.

26 *Silberg*, 50 Cal. 3d at 212 (emphasis supplied).

27 The broad application of the privilege is essential to ensuring the integrity of

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28 <sup>5</sup> Section 47(b) of the California Civil Code provides in relevant part as follows: “A privileged publication or broadcast is one made: . . . (b) In any (1) legislative proceeding, (2) judicial proceeding, (3) in any other official proceeding authorized by law . . . .” Cal. Civ. Code § 47(b).

the judicial process. *See id.* at 214-15 (describing the privilege as “the backbone to an effective and smoothly operating judicial system”). For this reason, California courts have given the privilege an expansive reach, using it to bar both statutory and tort causes of action, with a single exception for malicious prosecution suits.<sup>6</sup> Indeed, the California Supreme Court recently held that the privilege barred a claim based upon the constitutional right to privacy. *See Jacob B.*, 40 Cal. 4th at 962 (“The same compelling need to afford free access to the courts exits whatever label is given to a privacy cause of action.”).

Federal courts throughout California have repeatedly applied the privilege to bar state law claims based upon communications occurring in connection with collection actions. *See, e.g. Reyes v. Kenosian & Miele, LLP*, 525 F. Supp. 2d 1158, 1161-1165 (N.D. Cal. 2007) (Rosenthal Act claims based on allegations in collection complaint barred by privilege); *Johnson v. JP Morgan Chase Bank*, 536 F. Supp.2d 1207, 1211-1212 (E.D. Cal. 2008) (same, citing *Reyes*); *Nickoloff v. Wolpoff & Abramson*, 511 F. Supp. 2d 1043 (C.D. Cal. 2007) (privilege barred Rosenthal Act claim based on evidence proffered during arbitration proceeding); *Sengchanthalangsy v. Accelerated Recovery Specialists, Inc.*, 473 F. Supp. 2d 1083 (S.D. Cal. 2006) (privilege barred claims for fraud, negligence and violations of Cal. Bus. & Prof. Code § 17200 based upon allegedly false affidavit used in connection with collection action); *Taylor v. Quall*, 458 F. Supp. 2d 1065, 1067-68

<sup>6</sup> See *id.* at 215-16; see also *Rubin*, 4 Cal. 4th at 1200-04 (privilege barred claim for alleged violations of Business & Professions Code § 17200); *Ribas v. Clark*, 38 Cal. 3d 355, 364-65 (1985) (privilege barred claim for damages arising from alleged violations of Privacy Act, Penal Code § 630 *et seq.*); *Carden v. Getzoff*, 190 Cal. App. 3d 907, 909 n. 2 (1987) (privilege barred claim for fraud and deceit); *Steiner v. Eikerling*, 181 Cal. App. 3d 639, 642-43 (1986) (privilege barred claim based on publication of forged will prepared for probate); *Portman v. George McDonald Law Corp.*, 99 Cal. App. 3d 988, 989-90 (1979) (privilege barred claim for negligent misrepresentation).

1 (C.D. Cal. 2006) (privilege barred Rosenthal Act claim and § 17200 claim based  
 2 upon allegedly false statements made in collection litigation).

3 Here, all of the allegations in the Complaint relate to the complaint and other  
 4 filings in Unifund's collection suit against Plaintiff. The Rosenthal Act claim falls  
 5 squarely within the litigation privilege and must be dismissed on that basis.

6 Unifund anticipates that Plaintiff will rely on two decisions from the Central  
 7 District of California, both of which held that the litigation privilege did not bar  
 8 certain claims asserted under the Rosenthal Act. *See Oei v. N Star Capital*  
 9 *Acquisitions, LLC*, 486 F. Supp. 2d 1089 (C.D. Cal. 2006); *Butler v. Resurgence*  
 10 *Financial, LLC*, 521 F. Supp. 2d 1093 (C.D.Cal. 2007). Subsequent cases have  
 11 distinguished *Oei* and rejected the reasoning in *Butler*. Neither is persuasive.

12 The most comprehensive analysis of this issue is found in *Reyes v. Kenosian*  
 13 & *Miele, LLP, supra*, where the court carefully analyzed and reconciled the  
 14 decisions out of the district courts. Focusing on the rules of statutory construction  
 15 relied upon by *Oei*, the *Reyes* court found that the Rosenthal Act and litigation  
 16 privilege statutes are *not* irreconcilable, at least *not where the communications*  
 17 *complained of occur solely within the context of the collection action*. The  
 18 Rosenthal Act does not regulate the contents of complaints and other papers filed  
 19 in collection litigation. Thus, the Rosenthal Act is not irreconcilable with the  
 20 litigation privilege:

21 The only allegedly wrongful debt collection practices in the present  
 22 case occurred entirely in the context of the filing of a state court  
 23 complaint to recover a debt. **The [Rosenthal Act] does not explicitly**  
**regulate the content of complaints or other pleadings that are**  
**transmitted in connection with an actual legal proceeding and only**  
**prohibits the use of the courts as a means to collect a debt in a few**  
**specific ways, none of which are at issue here.** *See Sections*  
 24 1788.15(a), (b) (proscribing a debt collector's use of judicial  
 25 proceedings with knowledge that service of process has not been  
 26 legally effected, and proscribing the debt collector's use of judicial  
 27 proceedings in counties other than where the debtor incurred the debt  
 28 or resides); Section 1788.16 (proscribing a debt collector's simulation  
 of a "legal or judicial process" in collecting a debt). **The application**  
**of the litigation privilege to the communication at issue in this case**  
**would not, therefore, vitiate the [Rosenthal Act] and render it**

**meaningless as was found in *Oei*.**

<sup>2</sup> *Ibid.* Reyes, 525 F. Supp. 2d at 1164, emphasis added.

The *Reyes* court distinguished the decision in *Oei* on this basis, since *Oei* involved pre-litigation conduct that was arguably within the scope of the privilege:

In *Oei*, the court found that the [Rosenthal Act] prevailed over the litigation privilege where plaintiffs alleged **multiple instances of harassing communications and conduct occurring prior to the debt collection action.** *Id.* at 1092. The court found that the two statutes were irreconcilable in that case because the [Rosenthal Act] "would effectively immunize conduct that the Act prohibits.... [f]or example ... threats that failure to pay a consumer debt may result in the garnishment of the debtor's wages or the sale of his property ... [or] repeated, continuous and harassing telephone calls." *Id.* at 1100. **Because the alleged communications were arguably within the scope of the litigation privilege, applying the litigation privilege to immunize this conduct would "vitiate the Rosenthal Act and render the protections it affords meaningless."** *Id.* at 1101. The court therefore found that, in this factual context, the two statutes were irreconcilable and thus the [Rosenthal Act] prevailed over the litigation privilege. *Id.* at 1100-01.

<sup>13</sup> *Id.* at 1163, emphasis added. Here, as in *Reyes*, all of the communications took  
<sup>14</sup> place in the collection action itself. *Oei* is factually distinguishable, and its  
<sup>15</sup> reasoning is not persuasive here.

In *Butler*, all of the communications were alleged to have occurred in the collection action. *Butler* followed *Oei*, but it did not properly apply the rule of statutory construction. The *Butler* court failed to address the threshold issue of whether the statutes are irreconcilable. For this reason, *Reyes* refused to follow *Butler* (see *Reyes*, 525 F. Supp. 2d at 1163), and the *Butler* opinion is not persuasive.<sup>7</sup>

<sup>23</sup> The most recent decision on this issue, *Johnson v. JP Morgan Chase Bank*,

<sup>7</sup> *Butler* is also not persuasive because it relied upon an unpublished decision of the California Court of Appeal, *First N. Am Nat. Bank v. Superior Court*, 2005 WL 67123 \*5-6 (Cal.Ct.App. Jan.13, 2005), which did not speak to whether the filing of a complaint to recover a debt under the Rosenthal Act is protected by the litigation privilege. *Reyes*, 525 F.Supp.2d at 1163.

1       <sup>1</sup>*supra*, followed the reasoning in *Reyes*. Where, as here, the challenged  
2       communications are not expressly proscribed by the Rosenthal Act, there is no  
3       irreconcilable conflict between the litigation privilege and the Rosenthal Act, and  
4       the privilege therefore bars the claim. *Johnson*, 536 F.Supp.2d at 1212 (“To the  
5       extent that Ms. Johnson’s allegations do not implicate activity proscribed by the  
6       Rosenthal Act, and include activity solely within the litigation context, they are  
7       barred by the litigation privilege”). The Rosenthal Act claim must fail.

## 8 || IV. CONCLUSION

9 Both of the claims asserted by Plaintiff arise solely out of communications  
10 made in connection with the state court litigation. As such, they are barred by the  
11 *Noerr-Pennington* doctrine and the California litigation privilege. Plaintiff cannot  
12 amend, so judgment should be entered for Unifund.

Respectfully submitted,

14 || DATED: June 30, 2008

## SIMMONDS & NARITA LLP

By: s/Michael R. Simmonds

Michael R. Simmonds  
Attorneys for Defendant  
Unifund CCR Partners

## **CERTIFICATE OF SERVICE**

I, Michael R. Simmonds, hereby certify that:

I am employed in the City and County of San Francisco, California. I am over the age of eighteen years and not a party to this action. My business address is 44 Montgomery Street, Suite 3010, San Francisco, California 94104-4816. I am counsel of record for defendant Unifund CCR Partners in this action.

On June 30, 2008, I caused the **AMENDED NOTICE OF MOTION AND MOTION BY DEFENDANT UNIFUND CCR PARTNERS FOR JUDGMENT ON THE PLEADINGS; MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF MOTION** to be served upon the parties listed below via the Court's Electronic Filing System:

VIA ECF

**Jeremy S. Golden**  
**jeremy@efaganlaw.com**  
Counsel for Plaintiff

I declare under penalty of perjury that the foregoing is true and correct.  
Executed at San Francisco, California on this 30th day of June, 2008.

By: s/Michael R. Simmonds  
Michael R. Simmonds  
Attorneys for Defendant  
Unifund CCR Partners